recipient may have derived from activities supported by that cost, including proceeds from the sale of assets and interest.

(d) *Recipient* as used in this part means any grantee or contractor receiving funds from the Corporation under sections 1006(a)(1) or 1006(a)(3) of the Act.

## §1630.3 Burden of proof.

- (a) The recipient shall at all times have the burden of proof under this Part.
- (b) If a recipient defends a questioned cost on the basis that the funds used were not subject to the restriction cited by the Corporation, the recipient has the burden of proving that the funds actually expended were not in fact subject to that restriction.

## §1630.4 Standards governing allowability of costs under Corporation grants or contracts.

- (a) General criteria. Expenditures by a recipient are allowable under the recipient's grant or contract only if the recipient can demonstrate that the cost was:
- (1) Actually incurred during the effective term of the grant or contract (unless allowed by part 1628) and the recipient was liable for payment;
- (2) Reasonable and necessary for the provision of legal services for eligible clients or for the accomplishment of another function specified in the grant or contract application as approved by the Corporation;
  - (3) Allocable to such function(s);
- (4) In compliance with the Act, applicable appropriation acts, Corporation rules, regulations, guidelines, and instructions, the Corporation Audit and Accounting Guide for Recipients and Auditors, and the terms and conditions of the grant or contract;
- (5) Consistent with policies and procedures that apply uniformly to both Corporation-financed and other activities of the recipient;
  - (6) Accorded consistent treatment;
- (7) Determined in accordance with generally accepted accounting principles;
- (8) Not included as a cost or used to meet cost sharing or matching requirements of any other federally financed

program, unless the agency whose funds are being matched determines in writing that Corporation funds may be used for federal matching purposes; and

- (9) Adequately and contemporaneously documented and the Corporation was given access during normal business hours to the documentation as filed in the recipient's normal business records.
- (b) Reasonable costs. A cost is reasonable if, in its nature or amount, it does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the cost. If a cost is disallowed solely on the ground that it is excessive, only the amount that is larger than reasonable shall be disallowed. The question of the reasonableness of specific costs must be scrutinized with particular care in connection with recipients, or separate divisions thereof, which receive the preponderance of their support from grants or contracts with the Corporation or federal agencies, rather than through the sale of goods and services in free markets. In determining the reasonableness of a given cost, consideration shall be given to:
- (1) Whether the cost is of a type generally recognized as ordinary and necessary for the operation of the recipient or the performance of the grant or contract;
- (2) The restraints or requirements imposed by such factors as generally accepted sound business practices, arms-length bargaining, federal and state laws and regulations, and the terms and conditions of the grant or contract;
- (3) Whether the individuals concerned acted with prudence under the circumstances, considering their responsibilities to the recipient, its clients and employees, the public at large, the Corporation, and the federal government; and
- (4) Significant deviations from the established practices of the recipient which may unjustifiably increase the grant or contract costs.
- (c) Allocable costs. (1) A cost is allocable to a particular cost objective, such as a grant, project, service, or other activity, in accordance with the relative benefits received. A cost is allocable to